

**Decisions Adopted by the JPSM Extraordinary Meeting  
Addis Ababa, Ethiopia, on April 22-23 2013**

Decisions adopted by the Extraordinary Meeting of the Joint Political and Security Mechanism (JPSM) held in Addis Ababa on 22-23 April 2013 chaired by H.E. Gen. Abdulsalami Alhaji Abubakar and attended by H.E. Gen (PSC) Eng. Abdulraheem Mohammad Hussein, Minister of Defence of the Government of the Sudan and H.E. Paul Mayom Akec, Minister of Water Resources and Irrigation, Government of South Sudan and witnessed by H.E. President Thabo Mbeki, Chairperson of the AUHIP.

<i>Agenda Item</i>	<i>Decisions</i>
<i>Agenda Item 1: Opening Remarks:</i>	The AUHIP Chairperson noted the commitment of the Parties to the JPSM and welcomed the Co-Chairs and their delegations to the meeting, and the agenda was adopted as presented by the Joint Secretariat.
<i>Agenda Item 2: UNISFA Force Commander's update on the status of redeployment, establishment of the SDBZ and activation of the JBVMM.</i>	The JPSM welcomed progress on redeployment of forces outside the SDBZ and in the activation of the JBVMM as presented by the UNISFA Force Commander. As per the recommendations of the UNISFA Force Commander, the JPSM tasked the Ad-Hoc Committee to commence its first meeting within seven days under the auspices of UNISFA and the UNISFA Force Commander to identify the venue for this meeting. The JPSM appreciated the report presented by the Force Commander and emphasized on his call for the Parties to control the police and militias in their respective sides to prevent provocation of the situation.
<i>Agenda Item 3: Update from the Military Intelligence Chiefs (or other competent authority as mutually agreed) on relevant concerns and complaints.</i>	The JPSM directed the two Chiefs of Military Intelligence to immediately come up with clear recommendations on how to deal with or resolve concerns and complaints raised by the two Parties. The JPSM decides to refer the current and future concerns and complaints to the JBVMM and Ad-Hoc Committee to resolve.
<i>Agenda Item 4: Presentation of proposed ToRs and formation of the additional committee to oversee implementation of the MoU on Non-Aggression and Cooperation.</i>	The JPSM adopted the proposed Terms of Reference for the formation of the Joint Security Committee (JSC) as presented by the two Chiefs of Military Intelligence and decided that in the event of an overlap between the works of the various sub-committees, the JPSM shall rule over all discrepancies.

<p><b>Agenda Item 5: Report by the Joint Technical Border Corridors Committee:</b></p>	<p>The JPSM adopted the report and recommendations of the Joint Technical Border Corridors Committee on the immediate opening of eight (08) border crossing corridors and two (02) in the second phase between Sudan and South Sudan with the amendments as revised during the JPSM discussions. The UNISFA Force Commander also reaffirmed his commitment to support the Parties on issues of mapping and demining of landmines and other un-exploded ordinances, as well in the provision of other support systems.</p>
<p><b>Agenda Item 6: Date and venue of the next ordinary meeting of the JPSM:</b></p>	<p>The JPSM decided to hold the next round of its ordinary meeting in Juba on the 22<sup>nd</sup> of May 2013. Thereafter, the subsequent ordinary meetings shall be held after every 45 days.</p>
<p><b>Agenda Item 7: Any Other Business:</b></p>	<p>None</p>

**Enclosures:**

- **Enclosure 1.** Report by the UNISFA Head of Mission on the Redeployment of Forces outside the SDBZ;
- **Enclosure 2.** Terms of Reference for the Establishment of the Joint Security Committee (JSC) to oversee the Implementation of the MoU on Non-Aggression and Cooperation; and
- **Enclosure 3:** Report of the Joint Technical Border Corridors Committee (as amended by the JPSM).

H.E. Gen (PSC) Eng. Abdulraheem  
 Mohammad Hussein  
 Minister of Defence  
 On behalf of the Government of the Sudan

H.E. Paul Mayom Akec,  
 Minister of Water Resources and Irrigation  
 On behalf of the Government of South Sudan

H.E. Gen. Abdulsalami Alhaji Abubakar  
 Member, African Union High Level Implementation Panel for Sudan and South Sudan (AUHIP)  
 On behalf of the AUHIP

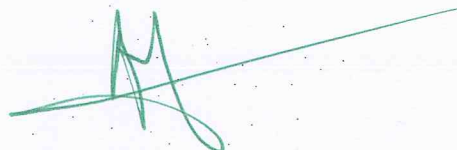
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**REPORT BY THE HEAD OF MISSION UNISFA**  
**TO THE JOINT POLITICAL AND SECURITY MECHANISM (JPSM)**  
**DURING ITS EXTRAORDINARY MEETING**  
**IN ADDIS ABABA, ETHIOPIA**  
**ON 22 APRIL 2013**

Your Excellencies President Thabo Mbeki, President  
Abdulsalami Abubakar

Your Excellencies the Co-Chairs of the JPSM, Ministers,  
Generals, Ambassadors and Members of the JPSM.

1. It gives me great pleasure to be here to report on the progress of operationalization of the Joint Border Verification and Monitoring Mechanism (JBVMM) and on the progress made by both the parties in implementing the agreed upon security matrix signed on 8<sup>th</sup> March 2013. At the outset I would like to place on record my gratitude and appreciation for the sincerity and will shown by both parties to operationalize the JBVMM and to implement the agreed upon security matrix.



2. As I reported to the JPSM during my previous briefing held on 19 March, upon your decision to operationalize JBVMM, UNISFA immediately mobilized resources to move the interim JBVMM headquarters from Assosa, Ethiopia to its new location at Kadugli, Sudan. I must emphasize that UNISFA was able to operationalize JBVMM immediately, using its existing logistics assets at Kadugli.
  
3. Both the Republics of Sudan and South Sudan responded to my request to send their National monitors to Kadugli. 26 Sudanese National Monitors were airlifted by UNISFA from Khartoum and 24 South Sudanese monitors were airlifted from Juba by 21 March to meet the timelines for operationalization of JBVMM. I am happy to report to the JPSM that both parties have stood by their commitment to permit free movement of the National Monitors of either side in their respective countries. As of now there are 32 UN Monitors, 33 Sudanese and 35 South Sudanese Monitors deployed to the JBVMM.
  
4. Logistical preparations are ongoing at Gok Machar to establish the second Sector headquarters during the IOC phase (slide). As you will recall, the sector is to be operational not later than 25 April. Land for the



headquarters was handed over to UNISFA on 27 March and thereafter UNISFA ensured the availability of the following logistical support at very short notice (Pictures in Slides):-

- a. Office and Living Accommodation - tents were ready before arrival of the Advance Party.
  - b. Power - 2 x 80 KVA generators were installed.
  - c. Ground Transport - Six 4 x 4 Jeeps were made available at Gok Machar for use by the JBVMM Sector headquarters.
  - d. Communications-Voice and Data link was established. Phone extensions and lotus notes mails (data) were made available.
  - e. Feeding of National Monitors - Composite Ration Packs (CRPs) were provided at Gok Machar.
  - f. UNMOS feeding - UNMOS were provided with cooking equipment.
  - g. General Purpose Water - UNISFA water trailer will collect water from the community water source for individual use by all local JBVM personnel.
5. An advance team of five UN and two SPLA monitors were deployed to the site on 17 March in order to check the progress of logistic preparations and liaise with the local authorities. The remaining personnel are on stand-

by and will be deployed as soon as force protection is made available. The Chief JBVMM along with the Senior National monitors of both countries made a reconnaissance visit on 08 April to Gok Machar and met with local leaders and authorities. With the cooperation of the local authorities and chiefs the visit was fruitful and has educated the local people about JBVMM as also laid the groundwork for future operations.

6. A team of UN Mine Action Service (UNMAS) comprising of 55 personnel has also been deployed to Gok Machar to ensure that necessary routes to the SDBZ are verified and cleared of mines. The team has already commenced route verification along the Kiir Adem road and has certified 40 KM of the road to be free from mines. Route verification within the SDBZ followed by ground based patrolling will commence after force protection is made available.
7. The 8<sup>th</sup> March agreement laid down specific and tight timelines for redeployment of forces firstly to own side of the SDBZ (Zero Line) and thereafter to vacate the SDBZ altogether (Slide). The timeline for redeployment to own side of the Zero Line was 17 March in all areas except for the 14 Mile area where the time for redeployment was till 24 March. The time given to

redeploy regular forces from the SDBZ was 05 April. UNISFA was tasked to report to the JPSM on 12 April about the completion of redeployment from the SDBZ. During my previous briefing to you held on 19 March I had requested that the interim reports be dispensed with due to the tight time frame and the next report on the status of redeployment be accepted during this JPSM meeting.

8. Both the parties have shared their detailed redeployment plans with UNISFA. The Republic of South Sudan shared their redeployment plans on 13 March (slide). The plan included the current locations of their forces, their pull back positions along with dates and coordinates (two slides showing details in PPT). UNISFA carried out verification of four locations from the South Sudanese redeployment plan by means of joint helicopter patrols consisting of teams of UN, Sudanese and South Sudanese monitors using helicopters to Tishwin, Kiir Adem, Wunthou and Sira Malaga. (Slides showing details in PPT). Ground patrols are currently not possible because of lack of force protection. The locations where the patrols carried out verification are as shown on the (slide). At all the locations verified, the patrols jointly concluded that no military activity could be seen (slide).

9. The Republic of Sudan also shared their redeployment plans with UNISFA on 27 March (Slides showing details in PPT). The plan detailed the current locations of their forces and their pull back positions along with coordinates as shown on the map in the slide. UNISFA carried out verification of four of these locations in a similar manner as it was done for the South Sudanese positions. JBVMM patrols carried out verification patrols to Al Falah, Al Radoum, Al Kwek and Kilo 4 (map slides) from 1<sup>st</sup> to 3<sup>rd</sup> April 13. At all the locations verified, the patrols jointly concluded that no military activity could be seen (two slides showing details in PPT). However, on 22 April, South Sudan complained that Al Radoum , Kafindibi and Tashwin was occupied by SAF. JBVMM is in the process of verifying the complaint and will report to the JPSM on the findings very soon.
10. As per the agreed timeline of 5 April for both parties to vacate the SDBZ, UNISFA sought confirmation from the parties that their troops are not present within the SDBZ. The government of South Sudan and Sudan confirmed on 26 March and 11 April respectively that their troops have redeployed from the SDBZ.




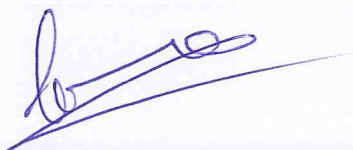
11. UNISFA has also established procedures with both countries to ensure that bureaucratic hurdles do not delay verification and monitoring flights. The JPSM Secretariats in both countries and Operations Directorates will be informed of all verification or monitoring flights to the SDBZ, so they can inform their troops deployed on ground. The national monitors are also expected to inform the commanders on ground through their channels. I am happy to report to you that the initial verification flights have been successful using this methodology.
12. Nonetheless, until ground verification is carried out, no definite findings can be reached about the redeployment of forces from both sides. Ground based patrols can be undertaken once the requested force protection by UNISFA is authorized by the UN Security Council. However I must report to the JPSM that I am encouraged by the positive intent shown by both the parties throughout this process. There was immediate response to the call to deploy national monitors, the redeployment plans were shared giving necessary details, and there was cooperation and professionalism displayed by the national monitors during verification patrols. A complaint was lodged by South Sudan on 26 March (slide), wherein it was alleged that on the same day in Kiir Adem

area, "SAF armed group on horses" attacked and killed two civilians and one police officer. It was also alleged that on the 26 March, after the SPLA's redeployment from Atam and Gongbar in Renk county of Upper Nile State, SAF troops entered the area. These complaints will be investigated as and when JBVMM gets force protection and has a presence in Kiir Adem. Meanwhile I call upon both parties to have effective control of armed militias, police and communities within their side of the SDBZ. Sudan JPSM co-chair made a complaint about alleged SPLA presence in Samaha, Malikmair, Rahdangate, Bahrarab, Al Garif (slide) and Goda (slide). JBVMM monitoring flights to the 14 Mile area on 21 April did not find troop presence in Samaha, Malikmair, Rahdangate and Bahrarab (slide). In Al Garif, the patrol observed three pickups and unidentified troops, whose number could not be determined, near a camp.

13. The agreed Implementation Matrix stipulated that the Ad Hoc committee for the JBVMM headquarters will be activated by 17 March and the Ad Hoc committee for the 14 Mile area will be established by 23 April. UNISFA requested the parties to send their representatives for the JBVMM headquarters Ad Hoc committee to Kadugli as soon as possible. The Sudanese nominees arrived in

Kadugli on 13 April 2013 but later left with the intention of attending the JPSM meeting. The arrival of the South Sudan representatives to the Ad Hoc committee is awaited. UNISFA has also detailed one member to be part of the committee. As soon as all members arrive they will co-jointly develop their terms of reference and modalities of functioning.

14. JBVMM/UNISFA has also made progress in establishment of the Ad-Hoc committee for 14 Mile area. The terms of reference of the committee have been finalized in consultation with the National Monitors. Contact has also been made with the Rizeigat and Dinka Malual leaders who are members of the Ad Hoc committee.
15. The implementation framework provides that in the Full Operational Capability (FOC) phase, two additional sector headquarters are to be established by 8 June, in Buram (Sudan) and Malakal (South Sudan). Land in both these locations were to be handed over to UNISFA by 10 April as per the implementation matrix. UNISFA has identified suitable land in both locations. A reconnaissance mission to finalize an appropriate site is yet to be undertaken due to delayed flight clearance and the prevailing insecurity. UNISFA has requested the Government of Sudan for permission to use the land



adjacent to the UNAMID camp which is already with the UN. The UN has also started generating monitors for FOC. UNISFA is determined to ensure that operationalization of FOC also proceeds as per plan, with the active cooperation of the parties concerned and support of UN HQ.

16. In the end I would like to assure members of the JPSM that UNISFA will not waver in its commitment to support both countries in the effective establishment and monitoring of the SDBZ. However, it must also be kept in mind that UNISFA is presently constrained by the lack of force protection in carrying out vehicular and ground based patrolling for effective monitoring of the SDBZ. While complementing both the parties for their commitment towards implementing the agreement and their cooperation with UNISFA, I call upon them to remain committed to the agreed matrix, avoid unilateral actions and to fully control the police and communities in the SDBZ to avoid creating security concerns and complaints.

**Report of the Joint Technical Border Corridors Committee  
Between  
the Republic of Sudan (RoS) and the Republic of South Sudan (RoSS)**

**Addis Ababa, 20-21 April 2013**

**Members**

Republic of the Sudan

Maj. Gen. Police: Saifeddin Omer Suleiman (Customs)

Maj. Gen. Police: Ahmed Attalmanan (Passport and Immigration)

Maj. Gen. Abbas Al Khalifa (National Security)

Republic of South Sudan

Brigadier Manyok Jurkuc Deng (Police)

Brigadier Yool Akau Yool (Customs)

**The Committee agreed the following:**

- a) Crossing points shall be along the zero line.
- b) Crossing points shall be opened gradually – different crossing points will be opened at different times.
- c) The recommended distance between customs and immigrations posts of each State is 500 metres from each other (or 250m from each side of the zero line).
- d) The committee will need to assess all crossing points to be opened immediately, on the ground, to ensure suitable terrain and infrastructure is in place. A surveyor will also be required to check the coordinates of the zero line on the ground. The committee will report back to the next ordinary meeting of the JPSM, with findings and, where necessary, suggest a suitable alternative crossing point close by. This assessment mission shall take place within 2 weeks from this meeting of the JPSM (22-23 April 2013).
- e) Close coordination between the Parties is extremely important in order to ensure the speedy opening of the border corridors.
- f) It is recommended that a meeting of the JPSM Border Corridor Committee take place with other border mechanisms set up under the Cooperation Agreements, to harmonise and coordinate activities to manage the border areas.



g) The committee agreed on the following proposals for each corridor:

1. White Nile State (RoS) and Upper Nile (RoSS)

**Kosti – El Renk OPEN IMMEDIATELY (BOTH LAND AND RIVER CROSSINGS)**

2. Southern Kordofan State (RoS) and Unity State (RoSS)

**Panthou/Heglig – Bentiu - OPEN IMMEDIATELY**

3. Southern Kordofan State (RoS) and Upper Nile State (RoSS)

**Tolodi – Tonja - SECOND PHASE**

4. Southern Kordofan State (RoS) and Warrap State (RoSS)

**El Muglad - Abyei – Toralei - SECOND PHASE**

5. Southern Kordofan State (RoS) and Northern Bahr-el Ghazal (RoSS)

**El Muglad – Meiram – Aweil - OPEN IMMEDIATELY (ROAD)**

6. Southern Kordofan State (RoS) and Northern Bahr-el Ghazal (RoSS)

**Babanusa – Aweil - OPEN IMMEDIATELY (RAILWAY)**

7. Southern Darfur State (RoS) and Western Bahr-el Ghazal (RoSS)

**El Rodom el Buram – Tumsaha – Raja - OPEN IMMEDIATELY**

8. White Nile State (RoS) and Upper Nile State (RoSS)

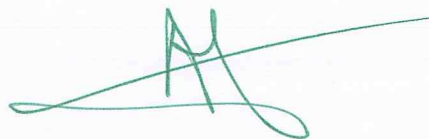
**Kosti – El Megenes – Kaka - OPEN IMMEDIATELY  
(old Road to be the only route in this location, based at El Megenis)**

9. Blue Nile State (RoS) and Upper Nile State (RoSS)  
Kurmuk – Bunj - Maban

**CHANGE OF CORRIDOR TO  
DAMAZIN - Buut – BEBNIS – RENK - OPEN IMMEDIATELY**

**10. ADDITIONAL CORRIDOR**

Sinnar State (RoS) – Upper Nile State (RoSS)  
**GOZ-NABEK – RENK - OPEN IMMEDIATELY**



**JOINT POLITICAL AND SECURITY MECHANISM (JPSM) BETWEEN  
THE REPUBLICS OF SOUTH SUDAN AND SUDAN**

**Sunday, April 21, 2013, Addis Ababa, Ethiopia**

**Establishment of a Committee to Oversee the  
Implementation of the MoU on Non-Aggression and Cooperation**

**Introduction**

**T**his additional committee is hereby proposed for creation based on the agreement reached between the Republics of Sudan and South Sudan on 19 March 2013 in Addis Ababa, Ethiopia, pursuant to the Memorandum of Understanding on Non-Aggression and Cooperation reached between the Parties on 10 February 2012, as well as the Cooperation Agreement of 27 September 2012.

This committee shall enhance confidence building between the two States, and promote the smooth and successful implementation of the Security Arrangements agreement and further for ensuring security, stability and sustainable peace.

**Name and Mandate**

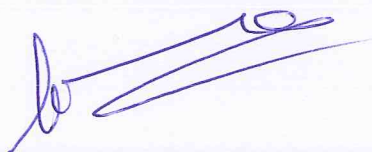
This committee shall be called *Joint Security Committee (JSC)* and shall be mandated to deal with any concerns and complaints that may constitute a violation of the MoU on Non-Aggression and Cooperation of 10<sup>th</sup> February 2012, as well as the Cooperation Agreement of 27<sup>th</sup> September 2012, including harbouring and supporting of each State to the rebel movements and negative forces of the other State and any other concerns outside the area of responsibility of the Ad-hoc committee.

The JSC shall be answerable to the JPSM Co-Chairs, and would be considered as an additional mechanism as per the JPSM Decisions of 19<sup>th</sup> March 2013.

**Composition**

The JSC shall be composed of the following (when a principal officer of the Committee is not available, a Deputy must be appointed):

- (1) The Chiefs of Military Intelligence.





- (2) Deputy Director-General of Intelligence Bureau for the Republic of South Sudan and Deputy Chief of National Security and Intelligence Services (NISS) for the Republic of the Sudan.
- (3) The Defense Attachés of the two States resident in each state.
- (4) A senior Police officer from each State with rank not less than Brigadier-General.
- (5) A senior officer from the military intelligence organs of the two States.
- (6) An officer for secretarial duties from each State to prepare for committee meetings and collate and exchange complaints and concerns.

#### **ROLES AND RESPONSIBILITIES OF THE JSC**

1. The JSC is to investigate/verify the concerns and complaints raised;
2. The JSC shall be headed rotationally by the Chiefs of Military Intelligence of the each State;
3. The JSC shall reach all its decisions by consensus;
4. The JSC shall receive allegations and complaints from the JPSM Co-Chairs or the Chiefs of Military Intelligence (the Chiefs of Military Intelligence must brief their respective JPSM Co-Chairs on all exchanges between the two States);
5. The JSC shall meet twice a month and the venue and Chairmanship shall alternate between Khartoum and Juba;
6. The JSC shall establish a mechanism for dealing with concerns and complaints within a period not greater than 72 hours from its submission to the other State as directed by the respective JPSM Co-Chair;
7. The JSC must submit all reports with recommendations to the JPSM Co-Chairs;
8. Each State shall finance its members of the JSC, except for accommodation which shall be the responsibility of the host country;
9. The JSC shall act as a channel for the exchange of relevant information and open dialogue in order to make clear recommendations to the JPSM on resolution of concerns and complaints within its mandate;
10. Recommendations of the JSC's findings shall be forwarded to JPSM meetings (regular and extraordinary);
11. The JSC shall attend all meetings of the JPSM whether ordinary or extraordinary;

12. Normal diplomatic procedures will be followed to initiate all verifications and investigations. The Defence Attaché of each State shall lead on making such arrangements as necessary with the host government.

### **Commencement of the JSC**

The work of the JSC shall commence as shall be directed by the JPSM Co-Chairs.

### **Operating References**

- (1) These Terms of Reference (ToRs);
- (2) MoU on Non-Aggression and Cooperation of 10<sup>th</sup> February 2012;
- (3) The Cooperation Agreement of 27<sup>th</sup> September 2012; and
- (4) The Agreements signed on the 19<sup>th</sup> of March on the formation of an additional committee.

